

## Message Text

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NSAE-00 PA-01 SS-15 SP-02 ICA-11 TRSE-00 /072 W  
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R 190928Z AUG 78  
FM USMISSION USNATO  
TO SECSTATE WASHDC 3392  
SECDEF WASHDC  
INFO CINCLANT NORFOLK VA  
USLOSACLANT NORFOLK VA  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 03 USNATO 07727

E.O. 11652: GDS  
TAGS: MPOL, NATO  
SUBJECT: NATO LTDP: DECEMBER 1978 REPORT

REF: (A) AC/281(LTP)D(78)1, (B) USNATO 7156  
(DTG 251714Z JUL 78), (C) DRC/N(78)15, 14 AUG 78 (PASEP),  
(D) USNATO 7376 (DTG 031045Z AUG 78)

SUMMARY: ALLIES HAVE AGREED THAT THE DECEMBER 1978  
LTDP REPORT SHOULD INCLUDE A SUBSTANTIVE REVIEW OF  
FOLLOW-THROUGH ACTION ON THE OVER 120 AGREED MEASURES.  
HOWEVER, IN VIEW OF THE VERY LIMITED TIME AVAILABLE  
FOR THE PREPARATION OF THIS DECEMBER'S REPORT AND  
WITH PROGRAM MONITORS NOT LIKELY TO BE DESIGNATED BEFORE  
LATE-SEPTEMBER AT THE EARLIEST, WE BELIEVE THAT SPECIAL  
INTERIM ARRANGEMENTS FOR MONITORING AND REPORTING  
PROGRESS IN LTDP IMPLEMENTATION MAY BE NECESSARY  
THIS FALL. AS A TEMPORARY MEASURE, WE RECOMMEND THE  
USE OF INFORMAL "INTERMEDIARIES" BETWEEN THE "ACTION  
BODIES" AND THE EWG, SHOULD GAPS IN REPORTING OCCUR  
DUE TO LATE APPROVAL OF PROGRAM MONITORS. THESE  
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INTERMEDIARIES WOULD FUNNEL AND/OR PROVIDE REPORTS  
ON FOLLOW-THROUGH ACTION THAT WOULD SERVE AS INPUTS  
TO THE DECEMBER COMPREHENSIVE REPORT. WE BELIEVE THAT  
THE MEMBERS OF THE LTDP "EDITORIAL BOARD" ARE WELL  
PLACED TO PERFORM THIS INTERIM REPORTING FUNCTION,  
AND WOULD PROPOSE TO RAISE THIS POSSIBILITY INFORMALLY  
WITH THE INTERNATIONAL STAFF. ACTION REQUESTED:

WASHINGTON GUIDANCE. END SUMMARY.

1. AS AGREED IN THE EXECUTIVE WORKING GROUP (EWG) REPORT ON FOLLOW-THROUGH PROCEDURES (REF A), THE LTDP REPORT TO MINISTERS THIS DECEMBER WILL INCLUDE (A) A SUBSTANTIVE REVIEW OF ACTION TAKEN BY NATIONS AND NATO BODIES TOWARD IMPLEMENTING THE OVER 120 AGREED LTDP MEASURES SET FORTH IN THE ANNEXES TO THE EWG REPORT AND (B) REFLECT THE STATUS OF NAC AND DPC ACTION ON SYG LUNS' RECOMMENDATIONS ON ORGANIZATIONAL ARRANGEMENTS FOR LTDP FOLLOW-THROUGH (REF B). WHILE IT MAY TAKE SOME MONTHS TO REACH AGREEMENT ON THE VARIOUS ASPECTS OF LUNS' RECOMMENDATIONS, THIS PORTION OF THE DECEMBER REPORT SHOULD NOT PRESENT ANY PARTICULAR "PROCESSING" PROBLEMS, SINCE THE PROPOSED ACTION IS DEFINED CLEARLY AND THE LOCUS OF ACTION (NAC/DPC) IS APPARENT. ON THE OTHER HAND, THE PROCEDURES FOR MONITORING AND REPORTING OF IMPLEMENTING ACTION ON THE AGREED LTDP MEASURES THIS AUTUMN WILL BE FAR MORE COMPLEX IN VIEW OF TIME CONSTRAINTS AND THE FLEDGLING STAGE OF LTDP IMPLEMENTATION, AND ESPECIALLY SINCE THE DPC PROBABLY WILL NOT APPROVE PROGRAM MONITORS BEFORE LATE-SEPTEMBER AT THE EARLIEST.

2. LTDP AUTUMN TIMETABLE. WORKING BACK FROM THE DECEMBER MINISTERIAL, WE OUTLINE BELOW OUR ESTIMATE  
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OF THE LTDP TIME SCHEDULE FOR THIS FALL.

. 5-6 DECEMBER: DPC MINISTERIAL MEETING

. 24 OR 27 NOVEMBER: DPC PERMREPS ADDRESS THE DRAFT COMPREHENSIVE REPORT.

. 9-17 NOVEMBER: EWG REVIEWS DRAFTS OF COMPREHENSIVE REPORT. WE WOULD EXPECT THAT AT LEAST TWO EWG MEETINGS WOULD BE NECESSARY WITH THE IS CIRCULATING BETWEEN MEETINGS REVISED VERSIONS OF THE DRAFT REPORT. THE OBJECT WOULD BE TO PRODUCE THE DRAFT DOCUMENT THAT THE DPC IN PERMANENT SESSION WOULD ADDRESS APPROXIMATELY A WEEK HENCE.

. 1-6 NOVEMBER: IS CIRCULATES A DRAFT COMPREHENSIVE REPORT.

. 23-31 OCTOBER: IS DRAFTS LTDP COMPREHENSIVE REPORT. WHILE THE MULTILATERAL EXAMINATIONS OF ALLIED FORCE PLANS, INCLUDING NATIONAL RESPONSES TO THE LTDP QUESTIONNAIRE (REF C), PROBABLY WILL NOT BE COMPLETED

BEFORE END-OCTOBER AT THE EARLIEST, THE IS WILL HAVE TO  
BEGIN DRAFTING BY THE FOURTH WEEK IN OCTOBER BASED ON  
THE INPUTS AVAILABLE AT THAT TIME.

. 9-31 OCTOBER: DRC CONDUCTS MULTILATERAL  
EXAMINATIONS OF ALLIED FORCE PLANS.

. 29 SEPTEMBER: DEADLINE FOR NATIONAL REPLIES TO LTDP

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QUESTIONNAIRE.

. 15-22 SEPTEMBER: INITIAL NAC AND DPC CONSIDERATION  
OF SYG LUNS' RECOMMENDATIONS ON ORGANIZATIONAL  
ARRANGEMENTS FOR LTDP IMPLEMENTATION. AS NOTED IN REF  
D, WE ARE FAIRLY OPTIMISTIC ABOUT THE PROSPECTS FOR  
RAPID DPC DESIGNATION OF PROGRAM MONITORS. WE ANTICI-  
PATE, HOWEVER, THAT ALLIES WILL WISH TO SCRUTINIZE THE  
PROPOSED MONITORING ARRANGEMENTS CLOSELY AND DO NOT  
EXPECT APPROVAL OF MONITORS ON FIRST READING.

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3. FOLLOW-THROUGH ACTION ON AGREED MEASURES. THIS  
SEGMENT OF THE DECEMBER REPORT WILL REFLECT (A) NATIONAL  
IMPLEMENTING ACTIONS, WITH EMPHASIS ON "CATEGORY A"  
MEASURES (READY FOR DIRECT IMPLEMENTATION), AND (B)  
NATO COMMITTEE AND NMA FOLLOW-THROUGH ACTIONS, PRIMARILY  
ON "CATEGORY B AND C" MEASURES (REQUIRING FURTHER  
REFINEMENT OR STUDY).

. - NATIONAL ACTION. THE PRIMARY SOURCE OF DATA  
ON NATIONAL IMPLEMENTING ACTION WILL BE ALLIED REPLIES  
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TO THE SEPARATE LTDP QUESTIONNAIRE, WHICH ARE DUE BY  
29 SEPTEMBER. THIS INFORMATION WILL BE PROCESSED,  
ALONG WITH DPQ-78 REPLIES, THROUGH NATO'S ANNUAL  
FALL REVIEW OF ALLIED FORCE AND FINANCIAL PLANS. IN  
ADDITION TO PROVIDING A MAJOR INPUT TO THE LTDP  
COMPREHENSIVE REPORT, NATIONAL IMPLEMENTING ACTIONS  
WILL BE REFLECTED IN A SPECIAL SECTION OF THE INDIVIDUAL  
COUNTRY CHAPTERS OF THE ANNUAL DEFENSE REVIEW.

. - COMMITTEE/NMA ACTION. IN CONTRAST TO THE  
RELATIVELY STRAIGHT FORWARD NATURE OF OBTAINING AND  
REVIEWING INFORMATION ON NATIONAL IMPLEMENTING ACTION,  
THE REPORTING AND PROCESSING OF INFORMATION ON NATO  
COMMITTEE AND NMA FOLLOW-THROUGH ACTION ON THE LTDP  
MEASURES POSES SOME DIFFICULTIES AND WILL BE, WE  
BELIEVE, OF NECESSITY LARGELY AD HOC AND TEMPORARY  
IN NATURE, SINCE (A) FOLLOW-THROUGH ACTION ON THE  
LTDP MEASURES IS SPREAD ACROSS A WIDE SPECTRUM OF  
NATO BODIES; (B) THERE IS SOME CONFUSION REGARDING  
PRECISELY WHO IS RESPONSIBLE FOR ACTION ON THOSE  
MEASURES WHERE THE EWG REPORT DESIGNATES SEVERAL  
ACTION BODIES OR A COLLECTIVE ENTITY (FOR EXAMPLE,  
NMAS) AS THE "PRIMARY ACTOR"; AND (C) MOST IMPORTANTLY,  
PROGRAM MONITORS HAVE NOT BEEN DESIGNATED.

4. MONITORING ARRANGEMENTS. ONCE APPROVED, THE  
PROGRAM MONITORS WOULD PERFORM THE VITAL FUNCTIONS OF  
GATHERING INFORMATION, EVALUATING PROGRESS AND PROVIDING  
INPUTS FOR THE PERIODIC REPORTS TO MINISTERS. HOWEVER,  
IN VIEW OF THE VERY LIMITED TIME AVAILABLE FOR THE  
PREPARATION AND REVIEW OF THE DECEMBER REPORT, THERE  
MAY NOT BE SUFFICIENT TIME THIS FALL FOR ALL PROGRAM  
MONITORS TO PROVIDE SUBSTANTIVE INPUTS TO THE REPORT,  
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EVEN IF THE DPC ACTS PROMPTLY ON DESIGNATING PROGRAM  
MONITORS.

5. WITH THIS IN MIND, WE BELIEVE THAT SPECIAL INTERIM  
ARRANGEMENTS FOR MONITORING AND REPORTING PROGRESS  
IN LTDP IMPLEMENTATION MAY BE NECESSARY THIS FALL.

IN PARTICULAR, IT MAY BE NECESSARY TO PROVIDE, ON A TEMPORARY AND PREFERABLY INFORMAL BASIS, AN "INTER-MEDIARY" BETWEEN THE DESIGNATED ACTION BODIES AND THE EWG. INTERMEDIARIES WOULD SERVE AS TEMPORARY GAP FILLERS PENDING APPROVAL OF PROGRAM MONITORS. THEIR PRIMARY FUNCTION WOULD BE TO FUNNEL OR, IN THE CASE OF CNAD AND SCEPC ACTIONS, TO PROVIDE REPORTS ON FOLLOW-THROUGH ACTION THAT WOULD SERVE AS INPUTS TO THE DECEMBER COMPREHENSIVE REPORT. WE WOULD STRESS THE TEMPORARY AND INFORMAL NATURE OF SUCH ARRANGEMENTS -- THEY WOULD BE DESIGNED TO FILL A VOID UNTIL PROGRAM MONITORS ARE APPROVED AND FUNCTIONING.

6. OUR REVIEW OF THE DISTRIBUTION OF ACTION BODIES IN THE ANNEXES TO THE EWG REPORT SUGGESTS THAT THE MEMBERS OF THE "EDITORIAL BOARD" COULD FILL THIS INTERMEDIARY ROLE FOR ALL BUT A VERY FEW MEASURES. (WASHINGTON WILL RECALL THAT THE EDITORIAL BOARD IS CHAIRED BY ASYG MUMFORD AND CONSISTS OF THE CHIEF OF STAFF, SHAPE; THE DIRECTOR, IMS; SACLAN TREPEUR; AND ASYG WALSH. IN PRACTICE, THIS EDITORIAL BOARD HAS FUNCTIONED AS AN EXECUTIVE OR ADVISORY COMMITTEE FOR THE LTDP.) OF THOSE MEASURES FOR WHICH NATO COMMITTEES OR NMAS ARE IDENTIFIED AS ACTION BODIES, MORE THAN 40 PERCENT INVOLVE NMAS, NEARLY 40 PERCENT FALL UNDER THE CNAD UMBRELLA

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(ASYG WALSH) AND 10 PERCENT ARE SCEPC ACTIONS (ASYG MUMFORD).

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7. SUBJECT TO WASHINGTON CONCURRENCE, WE WOULD PROPOSE TO RAISE INFORMALLY THE MATTER OF INTERIM MONITORING AND REPORTING PROCEDURES ALONG THE LINES OUTLINED ABOVE WITH THE IS, IN PARTICULAR WITH ASYG MUMFORD WHO CHAIRS THE EDITORIAL BOARD AND WHOSE STAFF WILL PREPARE THE DECEMBER REPORT. MUMFORD RETURNS FROM VACATION ON SEPTEMBER 4 AND THEN LEAVES WITH THE DRC FOR A WEEK-LONG TRIP TO NORWAY. WE WOULD PLAN TO DISCUSS THE DECEMBER REPORT, AND ANY MATTERS WASHINGTON MAY WISH TO RAISE, WITH MUMFORD AND POSSIBLY DRC REPS DURING THE 4-8 SEPTEMBER DRC TRIP.

8. ACTION REQUESTED: WASHINGTON CONCURRENCE AND ANY COMMENTS ON OUR PROPOSED APPROACH. BENNETT

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## Message Attributes

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